Kim Kaufman, Executive Director<br>Independent Regulatory Review Commission<br>333 Market Street<br>$14^{\text {th }}$ Floor<br>Harrisburg PA 17101

Dear Director Kaufman:
As you may know, the Advisory Board appointed by Governor Rendell has proposed a wide-ranging set of new dog law enforcement regulations. Because these regulations lump together as a single, solitary entity all dog fanciers, hobby breeders, noncommercial kennels, commercial kennels, humane societies, and puppy mills without distinction, they have the potential to do significant damage to the breeders of purebred dogs, dog show exhibitors who bring millions of dollars of revenue into Pennsylvania each year, hobbyists, and just plain folk who keep a dog or two as family companions. Because these proposed regulations demand a serious independent study I am enclosing a copy of my comment letter to the Pennsylvania Department of Agriculture, Bureau of Dog Law Enforcement, on this issue. Also, to illustrate that this is a Commonwealth-wide issue I am enclosing a copy of a recent full page newspaper advertisement taken out by the Harrisburg Kennel Club.

As this is a matter of potential legislation I would welcome the opportunity to discuss the issues involved with a member of your staff. I may be reached by telephone at 610-834-0119 or by email at dinmont5@,verizon.net.

Thank you very much.


JEROLD A. GLICK
103 Red Rambler Drive
Lafayette Hill PA 19444-2108
January 30, 2007
Pennsylvania Department of Agriculture
Bureau of Dog Law Enforcement
Attn: Ms. Mary Bender
2301 North Cameron Street
Harrisburg PA 17110-9408
Gentlemen:

My wife and I reside at the address shown at the top this page. We have three dogs in residence with us: a spayed female of indeterminate age who has lived with us for more than 18 years; a spayed, 6 year old female Dandie Dinmont Terrier conformation champion and certified therapy dog; and an intact 4 year old female Dandie Dinmont Terrier, also a conformation champion and certified therapy dog, which we co-own with an out-of-state resident. We have had one litter of puppies in the past twelve months.

My purpose in writing is to comment upon the proposed amendments to the Pennsylvania dog law regulations issued on December 16, 2006. While I find inhumane, substandard kennel conditions abhorrent, the Commonwealth of Pennsylvania has suitable law and regulations on its books to deal with such kennels, as recent enforcement history has shown. Most of the proposed new regulations are not needed, and would have unduly burdensome, costly and unenforceable outcomes without improving the quality of life for kenneled dogs.

There are a number of diverse legitimate interests in the dog world, and an equitable dog law must take due cognizance of each of these. Because the purposes and interests of dog hobbyists and fanciers, noncommercial kennels, commercial kennels, pet shops, and people who keep a dog or dogs in their homes as companions are not synonymous, a single exceedingly precise, engineering standard-oriented, set of dog regulations cannot do justice to all dog interests. A more effective and humane (to both dogs and humans) dog law approach is that of Montgomery County, Maryland.

The Maryland Code defines cruelty to animals, but the implementation and regulation of dogs and other animals is left to the counties of the state. For Montgomery County, Maryland the animal control law is codified in Montgomery County Code, Chapter 5, Animal Control, effective August 6, 1999. Regulations implementing Chapter 5 are issued by the Montgomery County Executive, approved by the County Council, and carried out by the Division of Animal Control and Humane Treatment. Chapter 5 defines and establishes differing license requirements for: a pet shop; a commercial kennel; a dog fancier; a benevolent organization (humane society); and groomers, trainers, and guard dog operators (and riding schools and stables). The same, most stringent Montgomery County regulations apply to both commercial kennels and pet shops. Less stringent regulations apply to dog fanciers and non-commercial kennels.

A commercial kennel is described in the Code as an establishment to sell animals or breed animals for sale, or that provides boarding, grooming, or training of animals for a fee. Commercial kennel does not include (1)an animal hospital maintained by a licensed veterinarian or (2)a fancier's kennel. A pet shop is a commercial enterprise that offers for sale any species of live animal. Pet shop does not include an enterprise that offers only livestock for sale. The Minimum Standards For Housing and Care of Animals Generally are the same for pet shops and commercial kennels : 13 separate standards ranging from Bedding to Ventilation. These are expressed as performance standards, reflecting the goal of preserving healthy, sound dogs. For bedding, as an example, the regulation states "There shall be sufficient clean, dry bedding to meet the needs of each individual animal. For cages, as a further example, the regulation states: "All cages are to be constructed of non-absorbent, nonporous material. All cages, except bird cages, shall have floors of either solid construction or woven or wire mesh construction or any combination thereof...Cages having wire construction shall be constructed of wire which is of sufficient height to permit every animal confined therein to stand normally to its full height and to turn." Any authorized person inspecting a commercial kennel will be able to determine without difficulty whether or not the animals therein have bedding and cages which meet the regulatory standard upon observation. There is no need for a dog law regulation to specify in great detail the composition of dog bedding, or the number of inches of height, depth, and width required for a dog cage to conform to regulations. Again, the emphasis is upon insuring the quality of life for the dog, not on seeing that dog appliances meet specific measurements.

A dog fancier's kennel is defined in the regulations simply as: A private kennel maintained by a fancier to keep or train dogs. A non-commercial kennel is defined as: A building or land for boarding, breeding, or care of domestic animals that belong to the owner of the building or land and are kept for show or hunting, or as pets. Noncommercial kennel does not include a riding stable. The standards required for a fancier's kennel and a non-commercial kennel are expressed in performance terms rather than engineering requirements, including the following: Section 2.0, C. "All animals shall be kept current on annual vaccinations for diseases, shall be tested and kept current on preventative treatment of heartworm, and shall have fecal tests and treatment as needed. Fanciers shall provide these records to the Department upon request;" Section 2.0D. "All offspring shall be up to date on shots and wormings as recommended by the fancier's veterinarian when placed in a new home, and a medical record shall be provided to the new owner. Offspring must be at least 8 weeks of age before being placed in a new home." There are no requirements as to minimum cage size, minimum exercise time, or size and number of floor drains and gutters. A fancier must pay an annual license fee for his/her kennel which is based upon the number of adult dogs in the kennel, but is legally excused from obtaining individual licenses for each dog in the kennel. The licenses for all types of kennels expire on June 30 of each year, and all kennels must be inspected by an animal control officer before licenses can be renewed.

As shown above, in Montgomery County, Maryland (and in other Maryland counties) kennels are not defined or licensed based upon the number of dogs passing through a facility each year. Kennels are defined and licensed based on the functions and services performed therein. The important factors are what the kennel does and for what purposes, not how many dogs cross the doorway each year. Under Subtitle 21.4 of the proposed Dog Law Enforcement Regulations anyone who keeps, harbors, or boards a cumulative totals of 26 dogs in any one calendar year is required to obtain a kennel license for the establishment in question. This establishment may be a private home.

The proposed regulations state that "establishment... shall encompass all of the individuals residing there." The framers of these proposed regulations apparently hold minor children residing in a home equally as capable and culpable as the adults living there. More significant is the specifying of 26 dogs passing through as comprising a kennel. If two adults living together in a private home have 3 dogs, and each of their two adult children have a dog, and each child and dog visit once a month, that house is said in the proposed regulations to have harbored 27 dogs ( 3 in residence, and 24 for each of the visits by the children), That house is required to obtain a kennel license under the proposed regulations, despite the facts that only 3 dogs are housed there permanently, and no commercial animal activity takes place there. This does not comport with reality, and does not define in any meaningful way the problem kennels with which the law is intended to deal. Pennsylvania should define kennels by what happens, and how the animals are kept and treated, in a facility, not by the number of dogs which might visit during the year.

Sincerely,
$51 \nRightarrow A 2$
Jerold A. Glick
cc: Kim Kaufman, Executive Director, IRRC
State Representative Michael Gerber
State Senator Vincent J. Hughes
State Senator Connie Williams

# When selecting your family's best friend, would you prefer that it be raised like a lab rat or in a loving, home environment? 

In an attempt to control commercial dog breeders in Pennsylvania, proposed changes to the Pennsylvania Dog Law will adversely affect those who do the most to ensure that dogs are raised in a healthy, caring and nurturing environment - dog fanciers and those people who show dogs in conformation and performance events.

Just one of the inhumane and unfathomable revisions to the Dog Law regarding a dog's exercise area:
"Outdoor facilities, including runs and exercise areas shall be kept free of grass..."
7 PA Code 21.24(b)
Dogs can't run on grass? How is this going to benefit Pennsylvania's dogs?
Proposed new rules being rushed through now will regulate quality, home-based dog breeding out of business, leaving the field open to high volume, profit-oriented, commercial puppy breeders with stark concrete and steel facilities. The rules are based on the Federal Animal Welfare Act, legislation designed for rearing research animals like laboratory rats, not trustworthy canine companions destined to share our homes!!

This is just one of many issues that will potentially bring ruin to the breeding and showing of quality dogs in Pennsylvania, and ultimately limit the availability of well socialized, healthy dogs from becoming your companion. The proposed changes may also result in the end of canine rescue groups, dog shows, dog parks, obedience and training classes, and any other event or place where people congregate with their dogs.
This issue has not only gone to the dogsl Should the proposed changes in Pennsylvania's Dog Law take effect and negatively impact dog events in the State, the economic impact will be substantial. There were 691 AKC approved events in the State of Pennsylvania last year, each having a positive financial impact on the community in which it was held. Of these 691 events, 209 were AKC licensed dog shows which infuse an average of $\$ 484,400$ per show weekend into the local community.* In 2006, this totaled more than 33.5 million dollars in revenue for Pennsylvania businesses as a result of canine conformation events alone.

The existing regulations work as long as they are enforced as recent events in Dauphin and Lancaster Counties have shown. For more details on this issue, visit the Pennsylvania Federation of Dog Clubs website at www.paonline,com/PFDC.

We concerned dog fanciers ask for no new regulations, just the enforcement of the current regulations.

## THESE NEW REGULATIONS WILL NOT SOLVE THE PENNSYLVANIA PUPPY MILL PROBLEM!

Proposed changes will NOT be reviewed by the State legislature. To have your say, you must act now! Comments should be made in writing betore Feb. 10 to:

Bureau of Dog Law Enforcement Attn: Ms. Mary Bender<br>Pennsylvania Department of Agriculture<br>2301 North Cameron Street<br>Harrisburg, PA 17110-9408



The President, Board and Members of the Harrisburg Kennel Club, Inc.
All of the dog clubs in Pennsylvania thank you for your support of this issue and your support of dogs everywhere.

